

## Message Text

UNCLASSIFIED

PAGE 01 MARTIN 00163 01 OF 02 132216Z  
ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 VO-03 PPTE-00 MMO-04  
SIG-02 /026 W

-----132235Z 112820 /45

P 131600Z MAY 77

FM AMCONSUL MARTINIQUE

TO SECSTATE WASHDC PRIORITY 2591

UNCLAS SECTION 1 OF 2 MARTINIQUE 0163

FOR VO, SCS, PPT AND ARA/MGT

E.O. 11652: N/A

TAGS: CGEN, APER, ABUD, FW

SUBJECT: MARTINIQUE CONSULAR PACKAGE

REF: STATE 087841

SUMMARY:

OUR CONSULAR PACKAGE REPORT SHOWS HEAVY INCREASE  
IN NIV S AND A LSSERER INCREASE IN OTHER CONSULAR OPERATIONS.  
IN LINE WITH THE LAST INSPECTORS REPORT AND OUR PERSONNEL  
RECOMMENDATIONS IN OUR PARM SUBMISSION, WE REQUEST THAT AN  
ADDITIONAL CONSULAR OFFICER POSITION BE AUTHORIZED FOR THE  
POST FOR FY 1979.

	FY 1976	FY 1977	FY 1978	FY 1979
ACTUAL	EST.	EST.	EST.	

### SCHEDULE I- IMMIGRANT VISAS:

1. IV'S ISSUED	102	125	150	170
2. IV'S REFUSED	7	9	11	12
3. TOTAL IV CASES	109	134	161	182

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MARTIN 00163 01 OF 02 132216Z

MAN HOURS UTILIZED  
AMERICAN OFFICERS:

4. FULL TIME PERMANENT	263	310	375	415
5. TEMPORARY DETAIL	0	0	0	0
6. PIT (LOCALBG HIRED)	0	0	0	0
7. SUB-TOTAL AMERICAN MAN HOURS	263	310	375	415

## LOCAL

8. FULL TIME PERMANENT	1,225	1,375	1,700	2,000
9. TEMPORARY DETAIL	0	0	0	0
10. PIT	0	0	0	0
11. SUB-TOTAL LOCAL MAN-HOURS	1,225	1,375	1,700	2,000

12. TOTAL IV MAN-HOURS	1,488	1,685	2,075	2,415
------------------------	-------	-------	-------	-------

## PCT OF IV CASES REQUIRING:

13. USE OF INTERPRETER	2&	2&	2&	2&
14. THIRD COUNTRY CHECK	40&	40&	35&	35&

## SCHEDULE II - NON IMMIGRANT VISAS:

GEOGRAPHIC BUREAU: ARA  
COUNTRY AND POST: MARTINIQUE

15. NIV S ISSUED	7,793	9,396	10,800	12,420
16. NIV S REFUSED	272	1,160	1,330	1,530
17. TOTAL NIV CASES	8,065	10,556	12,130	13,950

## MAN-HOURS UTILIZED:

## AMERICAN OFFICERS

18. FULL TIME PERMANENT	1,261	1,500	1,720	1,950
19. TEMPORARY DETAIL	0	0	0	0

## UNCLASSIFIED

## UNCLASSIFIED

PAGE 03 MARTIN 00163 01 OF 02 132216Z

20. PIT (LOCALLY HIRED)	0	0	0	0
21. SUB-TOTAL AMERICAN MAN-HOURS	1,261	1,500	1,720	1,950

## LOCAL

22. FULL TIME PERMANENT	1,835	2,320	2,500	3,100
23. TEMPORARY DETAIL	0	0	0	0
24. PIT	80	30	200	0
25. SUB-TOTAL LOCAL MAN HOURS	1,915	2,350	2,700	3,100

26. TOTAL NIV MAN-HOURS	3,176	3,850	4,420	5,050
-------------------------	-------	-------	-------	-------

27. NIV FEES COLLECTED	598	900	1,000	1,100
28. BORDER CROSSING CARDS FY 76	0	0	0	0
29. CREW LIST VISAS FY-76	38	0	0	0
30. NAMES/CREW LIST VISAS FY76	3,361	0	0	0

## PCT OF TOTAL NIV CASES REQUIRING:

31. INTERVIEWS	60&	60&	60&	60&
32. USE OF INTERPRETER (OF TOTAL NIV CASES INTERVIEWED)	2&	2&	2&	2&
33. THIRD COUNTRY CHECK	0	0	2&	2&

## SCHEDULE III - SPECIAL CONSULAR SERVICES

GEOGRAPHIC BUREAU: ARA  
COUNTRY AND POST: MARTINIQUE

34. AMERICAN CITIZENS DEATHS	3	7	5	6
------------------------------	---	---	---	---

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 MARTIN 00163 01 OF 02 132216Z

35. ESTATE/PROPERTY CLAIMS	0	0	1	1
36. NOTARIALS	16	20	25	30
37. WELFARE/WHEREABOUTS	40	45	50	55
38. ARRESTS	1	1	2	2
39. SEAMAN AND SHIPPING	1	2	2	2
40. OTHER AGENCY SERVICES	10	10	12	12
41. TOTAL SCS CASES	71	85	97	108

## MAN-HOURS UTILIZED:

## AMERICAN OFFICERS

42. FULL TIME PERMANENT	327	252	300	300
43. TEMPORARY DETAIL	0	0	0	0
44. PIT ( LOCALLY HIRED)	0	0	0	0
45. SUBTOTAL AMERICAN MAN HOURS	327	252	300	300

## LOCAL

46. FULL TIME PERMANENT	209	200	250	250
47. TEMPORARY DETAIL	0	0	0	0
48. PIT	0	0	0	0
49. SUB-TOTAL LOCAL MAN-HOURS	209	200	250	250
50. TOTAL SCS MAN-HOURS	536	452	550	550
51. TREASURY CHECKS FY-76	1,056	-	-	-

## SCHEDULE IV - CITIZENSHIP AND PASSPORT SERVICES:

GEOGRAPHIC BUREAU: ARA  
COUNTRY AND POST: MARTINIQUE

52. PPT APPLICATIONS EXECUTED	51	60	70	80
53. PPT APPLICATIONS EXAMINED	0	0	1	1

54. FEE PASSPORTS ISSUED	51	60	70	80
55. NO-FEE PASSPORTS ISSUED	0	0	0	0
56. PPT S AMENDED OR EXTENDED	8	9	10	11
57. NEW REGIST. APPLICATIONS	22	19	QP	WT
58. REPORTS OF BIRTH	3	5	5	5

UNCLASSIFIED

UNCLASSIFIED

PAGE 05 MARTIN 00163 01 OF 02 132216Z

59. WITNESS TO MARRIAGE	0	0	1	1
60. WAIVER OF PASSPORTS	0	0	0	0
61. SUB-TOTAL PASSPORT CASES	84	93	107	123
62. IDENTITY CARDS ISSUED	0	0	0	0
63. TOTAL PASSPORT CASES	84	93	107	123

MANHOURS UTILIZED:  
AMERICAN OFFICERS

64. FULL TIME PERMANENT	106	110	125	145
65. TEMPORARY DETAIL	0	0	0	0
66. PIT (LOCALLY HIRED)	0	0	0	0
67. SUB-TOTAL AMERICAN MAN-HOURS	106	110	125	145

LOCAL

68. FULL TIME PERMANENT	195	216	250	285
69. TEMPORARY DETAIL	0	0	0	0
70. PIT	0	0	0	0
71. SUB-TOTAL LOCAL MAN-HOURS	195	216	250	285
72. TOTAL PPT MAN-HOURS	301	326	375	430
73. AMERICAN REGISTD 3/31/77	231			

AMERICAN CITIZEN RESIDENT:

74. OFFICIAL	5	0
75. NON-OFFICIAL	320	

SHACKLETON

UNCLASSIFIED

NNN

UNCLASSIFIED

PAGE 01 MARTIN 00163 02 OF 02 132046Z  
ACTION SCA-01

INFO OCT-01 ARA-10 ISO-00 SCS-05 VO-03 PPTE-00 MMO-04

SIG-02 /026 W

-----132235Z 110267 /45

P 131605Z MAY 77

FM AMCONSUL MARTINIQUE

TO SECSTATE WASHDC PRIORITY 2592

UNCLAS SECTION 2 OF 2 MARTINIQUE 0163

FOR VO, SCS, PPT AND ARA/MGT

E.O. 11652: N/A

TAGS: CGEN, APER, ABUD, FW

SUBJECT: MARTINIQUE CONSULAR PACKAGE

REF: STATE 087841

FY 1976	FY 1977	FY 1978	FY 1979
ACTUAL	EST.	EST.	EST.

I

SCHEDULE V - CONDITIONS AND JUSTIFICATIONS

GEOGRAPHIC BUREAU : ARA

COUNTRY AND POST: MARTINIQUE

FY -1976

HOURS GAINED	AMERICAN	LOCAL
OVERTIME	308	148
DETAILS IN	0	0
HOURS LOST	AMERICAN	LOCAL
DETAILS OUT	0	0

UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MARTIN 00163 02 OF 02 132046Z

STAFFING GAPS	0	0
PROLONGED LEAVE INBL	0	0

GEOGRAPHIC BUREAU: ARA

COUNTRY AND POST: MARTINIQUE

AMERICANS:	VISAS	SCS	PPT	GENERAL	TOTAL
76. AUTHORIZED 6/30/76	0	0	0	1	1
77. AUTHORIZED 3/31/77	0	0	0	1	1
78. FILLED 3/31/77	0	0	0	1	1

INCREASE/DECREASE:

79. REQUIRED FY 1978	1.5	0	0	0.5	2
80. REQUIRED FY 1979	1.5	0	0	0.5	2

LOCALS: VISAS SCS PPT GENERAL TOTAL

81. AUTHORIZED 6/30/76	1.5	0.25	0.25	0	2
82. AUTHORIZED 3/31/77	1.5	0.25	0.25	0	2
83. FILLED 3/31/77	1.5	0.25	0.25	0	2

INCREASE/DECREASE:

84. REQUIRED FY 1978	2.5	0.25	0.25	0	3
85. REQUIRED FY 1979	3.5	0.25	0.25	0	4

SCHEDULE VI - FEDERAL BENEFITS, FRAUD, ETC.

GEOGRAPHIC BUREAU: ARA  
COUNTRY AND POST: MARTINIQUE

A. FEDERAL BENEFIT ACTIVITY

NUMBER OF SSA REIMBURSED:

UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MARTIN 00163 02 OF 02 132046Z

AMERICAN 0 LOCAL 0

HOURS WORKED BY OCCUPANTS OF THESE POSITIONS ON WORK OTHER THAN  
FEDERAL BENEFITS:

AMERICAN 0 LOCAL 0

B. FRAUD INVESTIGATIONS

OUTSIDE INVESTIGATION - (CHECK ONE)

- (1) NOT DONE
- (2) DONE BY SY
- (3) DONE BY CONSULAR SECTION
  - (A) SPECIAL FRAUD UNIT OR
  - (B) REGULAR PERSONCEL

IF DONE BY CONSULAR UNIT - MANHOURS FOR:

AMERICANS: N/A LOCALS: N/A

VISA APPLICATIONS: N/A RATE OF INCREASE/ DEC: N/A  
PPT APPLICATIONS: N/A RATE OF INCREASE/ DEC: N/A

DONE FOR INS : N/A RATE OF INCREASE/ DEC: N/A

C. US CITIZENS IN JAIL 3/31/77: 0

D. SERVICES FOR INS

1. NUMBER OF RE-ENTRY PERMIT EXTENSIONS : 2
2. NUMBER OF I-151 CARDS SURRENDERED : 4
3. I-151 CARD INTERVIEWS: 0

E. LOSS OF NATIONALITY INCLUDING RENUNCIATIONS: 0

F. FRAUD PASSPORT CASES PROCESSED: 2

UNCLASSIFIED

UNCLASSIFIED

PAGE 04 MARTIN 00163 02 OF 02 132046Z

G. CONSULAR AGENTS: N/A

H. VISAS SCS PPT GENERAL TOTAL

AMERICANS	0	0	0	1	1
LOCALS	1.5	.25	.25	0	2

I.

THE FY 1979 CONSULAR PACKAGE CLEARLY DEMONSTRATES THAT OUR CONSULAR WORK LOAD, PARTICULARLY THE NIV WORK LOAD, HAS INCREASED TO THE POINT WHERE ANOTHER AMERICAN STAFF POSITION IS NECESSARY. IN FY 1976, THE CONSULAR OFFICER WORKED 300 HOURS OF OVERTIME AND TOOK ANNUAL LEAVE. THIS, AND ONLY THIS, MADE IT POSSIBLE FOR THE POST TO MEET FULLY ITS CONSULAR RESPONSIBILITIES. IN FY 77, WE ESTIMATE THAT THERE WILL BE A SHORTFALL OF SOME 512 HOURS, WHICH WILL BE MET BY OVERTIME AND BY THE ASSUMPTION BY THE PRINCIPAL OFFICER OF MORE CONSULAR WORK. IN FY 78, THE SHORFALL WILL, WE ESTIMATE, AMOUNT TO SOME 850 HOURS, AND BY 79 IT IS LIKELY TO AMOUNT 1 150 HOURS. OBVIOUSLY,; 9.358.3 8, \*6 78, THE POST WILL NEED

ANOTHER CONSULAR OFFICER, FOR THE CURRENT STAFF WILL SIMPLY BE UNABLE TO ABSORB A FULL ONE-HALF OF AN OFFICER S WORK LOAD. WHILE THE TRENDS IN THIS REPORT ARE CLEAR ENOUGH, THE LONGER TERM TREND SINCE, SAY , FY 1972, IS EVEN CLEARER. IN THAT FY, ACTUAL NIV ISSUANCES AMOUNTED TO 3,515, BY FY 76, THEY DOUBLED TO 7,793, AND OUR FY 1977 ESTIMATE -- AND THIS IS A FIRM ESTIMATE-- RUNS TO 9,396 ISSUANCES (10,556 CASES). IN MY CONSIDERED JUDGMENT, WE CANNOT CONTINUE TO CARRY THE PROJECTED WORK LOAD OF 10,800 AND 12,420 ISSUANCES FOR FY 1978 AND FY 1979 WITHOUT THE ASSIGNMENT OF ANOTHER CONSULAR OFFICER.

THERE IS, FURTHERMORE, NO QUESTION TO US THAT THE CONSULAR

UNCLASSIFIED

UNCLASSIFIED

PAGE 05 MARTIN 00163 02 OF 02 132046Z

WORK LOAD WILL CONTINUE TO INCREASE BECAUSE OF FACTORS BEYOND OUR CONTROL. THE GOVERNMENT OF FRANCE CONTINUES TO SUPPORT THE ECONOMIES OF GUADELOUPE AND MARTINIQUE AT A LEVEL WHICH INSURES A CONTINUING AMOUNT OF TRAVEL TO THE UNITED STATES BY LOCAL FRENCHMEN. GOF EXPENDITURES MAKE IT POSSIBLE FOR MORE AND MORE PEOPLEP ANTILLES-GUIANA TO VISIT THE U.S., AND WE FORESEE NO CHANGE IN THIS TREND, THE RESULT OF A PERMANENT GOF POLICY. MOREOVER, IN THE EVENT OF A SOCIALIST-COMMUNIST COALITION GOVERNMENT IN PARIS IN 1978, OUR CONSULAR LOAD COULD BE INCREASED BY A NUMBER OF FRENCHMEN WISHING TO IMMIGRATE TO THE U.S. OR TRAVEL THERE TO SEEK BUSINESS OPPORTUNITIES AS THEY SEEK TO LOWER OR REDUCE THEIR FINANCIAL STAKE IN THE FRENCH ANTILLES AND GUIANA. IN ADDITION, INCREASED AIR SERVICE BY AMERICAN AIRLINES AND EASTERN AIRLINES TO THE FRENCH ISLANDS IS LIKELY TO DRASTICALLY INCREASE THE NUMBER OF AMERICAN TOURISTS COMING TO MARTINIQUE AND GUADELOUPE IN THE NEXT YEAR. THIS WILL UNQUESTIONABLY INCREASE OUR SPECIAL CONSULAR SERVICES AND WELFARE CASES ACROSS THE BOARD.

THERE IS ANOTHER COMPLICATION, IN THE PAST YEAR, WE HAD TO BEGIN A PROGRAM OF REGULAR VISITS FOR NIV PURPOSES TO THE ISLANDS OF GUADELOUPE AND ST MARTIN, THE RESULT OF THE NEW U.S. REQUIREMENT FOR ALL LOCAL TRAVELERS TO THE VIRGIN ISLANDS AND PUERTO RICO TO HAVE NIV S. UNDER THESE CIRCUMSTANCES, WE EXPECT THE POST CONSULAR OFFICER TO ABSENT IN GUADELOUPE AND ST MARTIN ABOUT SIX WEEKS A YEAR, RESULTING IN THE SHIFT OF CONSULAR ACTIVITIES TO THE ONLY OTHER OFFICER AT THE POST, THE PRINCIPAL OFFICER. THIS, IN ITSELF, IS NOT OBJECTIONABLE EXCEPT THAT THE DISTRIBUTION OF WORK AT THE POST IS SUCH THAT THE PRINCIPAL OFFICER IS NOT IN A POSITION TO ASSUME A SIGNIFICANT PART OF THE CONSULAR WORK LOAD. IN ADDITION, THE POST IS A DIFFERENTIAL POST PERMITTING OF ONE MONTH R AND R FOR EACH OF THE OFFICERS, SO THAT WE ARE FACED WITH PERIODS OF ABOUT TWO MONTHS WHEN ONLY ONE OFFICER IS HERE. THESE FACTS, WITH THE EVER SPIRALING NUMBER OF NIV CASES, NOW MAKES MANDATORY THE ASSIGNMENT OF ANOTHER OFFICER.

UNCLASSIFIED

UNCLASSIFIED

PAGE 06 MARTIN 00163 02 OF 02 132046Z

FURTHER, A MERE STATISTICAL ANALYSIS DOES NOT REFLECT THE NEED FOR IMPROVED QUALITY IN OUR WORK. INCREASINGLY, THE CONSULAR OFFICER, NOW ISSUING OVER 7,000 NIV S A YEAR, CANNOT MAINTAIN THE DESIRED QUALITY INCONTROL. WE FIND, FOR INSTANCE, THE NIV OPERATION COMPLICATED BY INCREASED NUMBERS OF NON-BONAFIDE NIV APPLICANTS.



THE DEPARTMENT WILL NOTE THAT THE LAST INSPECTOR S REPORT STATED THAT THE POST COULD NOT HANDLE MORE THAN 6,500 NIV S A YEAR UNDER THE PRESENT CIRCUMSTANCES. NOW, HOWEVER, THE POST IS UP TO 7,800 IN FY 76, WITH A CLEAR PROSPECT OF OVER 9,300 IN FY 77. EVEN WITH ANOTHER CONSULAR LOCAL, WE ARE LIKELY TO LOSE CONTROL OF THE QUALITY OF OUR WORK. THE POST, WITH 3 U.S. (2 FSO S AND 1 FSSO), HAS NOT FAT, AND NO WAY TO REPROGRAM PERSONNEL.

IN OUR PARM SUBMISSION, WE STATED WE WERE REVIEWING OUR CONSULAR WORK LOAD WITH A VIEW TO DECIDING WHETHER ANOTHER CONSULAR OFFICER POSITION IS NECESSARY. IT IS. WE WILL SHORTLY AMEND OUR PARM SUBMISSION TO THIS EFFECT IN THE LIGHT OF THE LAST INSPECTION REPORT AND THE CONCLUSIONS BASED ON THIS CONSULAR PACKAGE. SHACKLETON

UNCLASSIFIED

NNN

## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01-Jan-1994 12:00:00 am  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** n/a  
**Control Number:** n/a  
**Copy:** SINGLE  
**Sent Date:** 13-May-1977 12:00:00 am  
**Decaption Date:** 01-Jan-1960 12:00:00 am  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01-Jan-1960 12:00:00 am  
**Disposition Event:**  
**Disposition History:** n/a  
**Disposition Reason:**  
**Disposition Remarks:**  
**Document Number:** 1977MARTIN00163  
**Document Source:** CORE  
**Document Unique ID:** 00  
**Drafter:** n/a  
**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
**Expiration:**  
**Film Number:** D770169-1005  
**Format:** TEL  
**From:** MARTINIQUE  
**Handling Restrictions:** n/a  
**Image Path:**  
**ISecure:** 1  
**Legacy Key:** link1977/newtext/t19770562/aaaacbav.tel  
**Line Count:** 454  
**Litigation Code IDs:**  
**Litigation Codes:**  
**Litigation History:**  
**Locator:** TEXT ON-LINE, ON MICROFILM  
**Message ID:** 99703895-c288-dd11-92da-001cc4696bcc  
**Office:** ACTION SCA  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 9  
**Previous Channel Indicators:** n/a  
**Previous Classification:** n/a  
**Previous Handling Restrictions:** n/a  
**Reference:** 77 STATE 87841  
**Retention:** 0  
**Review Action:** RELEASED, APPROVED  
**Review Content Flags:**  
**Review Date:** 10-Dec-2004 12:00:00 am  
**Review Event:**  
**Review Exemptions:** n/a  
**Review Media Identifier:**  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**SAS ID:** 2537780  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** MARTINIQUE CONSULAR PACKAGE  
**TAGS:** CGEN, APER, ABUD, FW  
**To:** STATE  
**Type:** TE  
**vdkgvwkey:** odbc://SAS/SAS.dbo.SAS\_Docs/99703895-c288-dd11-92da-001cc4696bcc  
**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
22 May 2009  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009